

PRESIDENTS' ALLIANCE | ON HIGHER EDUCATION AND IMMIGRATION

What You Need to Know:

Parole Programs for Haiti, Cuba, Nicaragua, and Venezuela

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General Information

What are these country-specific parole programs?

On January 5, 2023, the Biden administration announced a suite of [policy changes](#) for Haitians, Cubans, and Nicaraguans seeking to enter the United States due to conditions in their home country. These changes were modeled after a similar program for Venezuela, which has been open since October 18, 2022.

The U.S. government will provide prior travel authorization for up to 30,000 individuals each month across all parole programs for Venezuela, Haiti, Cuba, and Nicaragua.¹ The new parole measures were coupled with harsher border enforcement toward nationals from these countries at the U.S. border (explained below).

The authority for the U.S. Department of Homeland Security (DHS) to [grant parole](#) (entry into the United States) was first included in the Immigration Nationality Act of 1952 — later expanded — and constitutes official permission for individuals to enter and temporarily remain in the United States on a “case-by-case basis for urgent humanitarian reasons or significant public benefit.”

Who qualifies for parole through these programs?

A beneficiary must:

- Be outside the United States;
- Be a national² of Cuba, Haiti, Nicaragua, or Venezuela, or be an immediate family member (including a spouse, common-law partner, and unmarried children under 21) who is traveling with an eligible Cuban, Haitian, Nicaraguan, or Venezuelan;
- Possess an [unexpired passport valid for international travel](#);
- Have a U.S.-based supporter who filed a Form I-134A confirmed and vetted by USCIS;
- Provide their own commercial travel to a U.S. airport and final U.S. destination;
- Undergo and pass required national security and public safety vetting;
- Comply with all additional requirements, including public health guidelines; and
- Demonstrate that a grant of parole is warranted based on significant public benefit or urgent humanitarian reasons and that a favorable exercise of discretion is merited.

¹ On January 24, 2023, a group of Republican-led states [filed a lawsuit](#) to halt the policy. On March 8, 2024, Judge Tipton of the District Court for the Southern District of Texas [dismissed the lawsuit](#) based on plaintiffs' lack of standing to sue. While Texas is likely to appeal, as of the publication of this FAQ, the programs are still set to go into effect.

² DHS defines a national as “a person owing permanent allegiance to a state,” which in most cases will be a citizen of that country.

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An individual is ineligible if they:

- Are a permanent resident, dual national, or refugee of/in any other country, unless DHS operates a similar parole process for that country's nationals (does not apply to immediate family members);
- Have been ordered removed from the United States within the past five years or are subject to a bar to admissibility based on a prior removal order;
- Have crossed without authorization into the United States (between ports of entry) after the start of their country's parole program (with some limited exceptions);
- Have crossed without authorization the Mexican or Panamanian borders after the start of their country's parole program; or
- Are under 18 and not accompanied by a parent or legal guardian.

What are the benefits of having parole?

Parolees receive a 90-day travel authorization to travel to the United States by air. Parole provides individuals a pathway to the United States without making a dangerous trip to the U.S. border. Once paroled into the United States, parolees can also apply for work authorization. Some parolees may be able to apply for a non-REAL ID compliant driver's license or ID card [depending on the jurisdiction](#) where they live. Parole through these programs lasts for a two-year period. As of yet, USCIS has not published any information on the possibility of extending the initial parole grants. Parolees are generally considered "[qualified immigrants](#)" in regard to eligibility for some federal benefit programs, such as SNAP, CHIP, and Medicaid. Note that eligibility for benefits may vary if the parolee becomes a full-time student.

Importantly, parole is a temporary measure and does not put recipients on a path to permanent status. To remain in the country lawfully, parolees will need to apply for asylum, pursue other immigration pathways, or try to extend their parole if that option is available.

Who qualifies as a supporter to sponsor a parolee through these programs?

A "supporter" must agree to provide an applicant with financial support for the duration of their stay in the United States by filing [Form I-134A](#). There is no application fee for the parole application—applying is free of charge.

A supporter must:

- Have lawful status. This includes:
 - U.S. citizens and U.S. nationals
 - Lawful permanent residents, lawful temporary residents, and conditional permanent residents
 - Nonimmigrants in lawful status who have not violated any of the terms or conditions of their nonimmigrant status
 - Asylees, refugees, and parolees
 - Temporary Protected Status (TPS) holders
 - Deferred action (including DACA) recipients
 - Beneficiaries of Deferred Enforced Departure (DED)
- Pass security and background vetting, including for public safety, national security, human trafficking, and exploitation concerns

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- Demonstrate sufficient financial resources to receive, maintain, and commit to supporting the parolee for the duration of their parole period

Higher Education

Can a college, university, organization, business, or other entity act as a supporter to sponsor a parolee through these programs?

A higher education institution, organization, business, or entity cannot formally serve as the supporter, since the application form requires an individual to sign. However, a representative of a college or university can serve as the signatory, and USCIS will consider financial and other support that higher education institutions or other organizations agree to provide the beneficiary. An institution or organization can demonstrate its support through a letter of commitment or other documents included with the [I-134A form](#).

Additionally, sponsors of CHNV parolees [may be eligible to participate in the Welcome Corps program](#). This is an opportunity for Americans to form a group of five to directly sponsor a refugee individual or family. If you applied to the Processes for Cubans, Haitians, Nicaraguans, and Venezuelans (Processes for CHNV) by filing Form I-134 (by January 6, 2023) or Form I-134A (before September 30, 2023), you may be eligible for the Welcome Corps. Use the [Refugee Eligibility Tool](#) to determine if an individual is eligible to be sponsored through the Welcome Corps.

How do these parole benefits differ from those under an F-1 or J-1 visa?

F-1 and J-1 visa holders enter the United States with nonimmigrant (temporary) intent, while parole allows individuals who may be inadmissible into the United States to be admitted temporarily for humanitarian reasons or significant public benefit. Unlike those on a student or exchange visa, parolees are eligible to apply for work authorization and work off-campus without the restrictions faced by those on F-1 visas. Parolees can also access benefits like federal financial aid. However, as stated above, parole is temporary and does not in itself provide a path to permanent legal status. If an individual paroled into the United States does not secure an alternative status such as asylum or legal permanent residency and there is no policy of extension, they must leave the United States at the end of the parole period (in this case, at the end of two years). In some cases, students on F-1 or J-1 visas may wish to sponsor family members via the parole program.

In short, parole is temporary and requires a status change to remain in the United States. In general, F, J, or H-visas will likely be the preferable choice for many. However, this parole program may be an option to bring students or scholars from these countries who have been unable to obtain an F or J visa and have financial support or a scholarship from a higher education institution. Parole can provide certain additional benefits and may be an option for family, friends, or colleagues.

Two hypothetical examples:

- A Haitian student had his F-1 student visa stamp denied at the U.S. embassy in Haiti for failing to prove temporary intent. After speaking to his international student adviser and/or immigration attorney, he may now consider parole as an option in addition to applying again for the F-1.
- A Venezuelan J-1 scholar in the United States is worried about her brother in Venezuela. With the economic crisis, he has not worked in months. She may consider talking to an attorney about sponsoring her brother for parole. Parole is a temporary option that does

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not have a related path to permanence in the United States, but it may be an option for him to be in the United States and able to work while he makes a longer-term plan.

Are parolees through these programs eligible for federal financial aid?

Parolees under the programs for Venezuela, Cuba, Haiti, and Nicaragua [may be eligible if they meet certain criteria](#). Unlike the new statutory language that adjusted eligibility for federal public benefits for [Afghan](#) or [Ukrainian](#) parolees, the programs for Venezuela, Haiti, Cuba, and Nicaragua did not create any changes to eligibility for federal benefits. That means that individuals paroled under these programs may be [eligible for federal student aid](#), but they are subject to existing guidance from the U.S. Department of Education.

Accessing federal financial aid:

If the applicant fails the automated match process with DHS conducted after the FAFSA is submitted, individuals paroled into the United States for at least one year must provide:

- Unexpired documentation of their parole status (such as an I-94) with a stamp indicating that the individual has been paroled for at least one year. Title IV funds cannot be disbursed after the document has expired.
- Evidence from DHS that they are in the United States for other than a temporary purpose and intend to become a citizen or lawful permanent resident (such as having filed form I-485 to apply for lawful permanent residence, being the named relative of a petitioner on form I-130, or submitting form I-797C [sent by DHS in response to form I-485]).

If the student does not submit an I-797C, they may send alternative documentation to [SAVE](#) and ensure that the SAVE response is “Parolee-Expires” or “Parolee-Indefinite” and that the Pending Applications or DHS Comments sections indicate one of the documents mentioned above.

What about previous programs for Cubans and Haitians?

Section 501(e) of the Refugee Education Assistance Act of 1980 defines a specific category called a Cuban-Haitian Entrant (CHE). All Cuban-Haitian entrants are potentially eligible for Federal Student Aid.

NOTE: Certain documents showing that the holder is a Cuban-Haitian entrant continue to convey CHE status even if the expiration date has passed.

See [Information for SAVE Users: Cuban-Haitian Entrants](#) for examples of documentation, SAVE verification procedures, and other information regarding CHEs. If you are not sure whether documentation establishes that someone is a CHE, submit it as part of a third-step verification request following the instructions in the SAVE CHE information sheet. The SAVE response will let you know whether the submitted information and documentation are sufficient to verify that the student is a CHE. Remember to click on the Cuban/Haitian Entrant Button to verify CHE status. **DHS will not verify this status if this button is not clicked.**

Parole and Border Enforcement

What does this mean for people arriving at the U.S. border?

After the implementation dates of the programs, October 19, 2022 for Venezuelans and January 19, 2023 for Cubans, Haitians, and Nicaraguans, [individuals are ineligible](#) for the parole program if they 1) entered Panama, Mexico, or the United States without authorization and 2) entered after April 27, 2023 for Cubans and Haitians, if they are interdicted at sea.

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Additional Information

International Student and Scholar Populations

	Students (2022/2023)	Scholars (2021/2022)
Nicaragua	598	553
Cuba	113	114
Venezuela	4,210	5,317
Haiti	1,105	1,105

Source: [Open Doors](#)

CHNV Population

Confirmed CHNV Beneficiaries by Process: Fiscal Years 2023 to 2024 YTD (December 2023)

Fiscal Year	Month	Total	Cuba	Haiti	Nicaragua	Venezuela
2023	Total	312,320	59,170	110,020	54,750	88,390
	October	12,920	X	X	X	12,920
	November	4,970	X	X	X	4,970
	December	1,990	X	X	X	1,990
	January	31,070	6,450	6,100	2,790	15,740
	February	32,590	6,380	12,970	6,460	6,780
	March	39,520	9,510	14,920	6,780	8,320
	April	34,000	5,680	13,760	8,000	6,560
	May	33,710	10,410	11,580	5,140	6,590
	June	25,050	3,250	11,160	6,090	4,550
	July	30,270	4,420	12,660	6,260	6,940
	August	27,210	5,920	11,220	4,920	5,160
September	39,010	7,160	15,650	8,330	7,880	
2024 YTD	Total	94,240	19,760	37,550	18,120	18,820
	October	29,670	6,160	11,590	6,010	5,910
	November	31,450	6,180	13,440	5,940	5,890
	December	33,120	7,410	12,520	6,170	7,020

X Not applicable.

Notes: In order to protect privacy, table cells are rounded to the nearest ten. Table includes individuals who are the beneficiary of an approved I-134/I-134A, Online Request to be a Supporter and Declaration of Financial Support as confirmed by USCIS. Data are reported by date of supporter petition approval, and are not limited to beneficiaries who receive advanced travel authorization from CBP/OFO. In very limited circumstances, an individual eligible for a parole process may have a nationality that differs from the type of parole process, including in the case of minors whose nationalities differ from their parents. The Venezuela parole process started October 18, 2022; Cuba, Haiti, and Nicaragua parole processes started January 6, 2023. Records may not match Component reporting due to differences in reporting methodologies. Data are current as of February 28, 2024; future reporting may include updates to previous reports' data.

Source: Office of Homeland Security Statistics analysis of USCIS I-134/I-134A data.

Source: [Office of Homeland Security Statistics](#)

Resources

- [Federal Register Notice - Implementation of a Parole Process for Haitians](#)

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- [Federal Register Notice - Implementation of a Parole Process for Cubans](#)
- [Federal Register Notice - Implementation of a Parole Process for Nicaraguans](#)
- [Federal Register Notice - Implementation of a Parole Process for Venezuelans](#)
- [Information for SAVE Users: Cuban-Haitian Entrants](#) - USCIS
- [FAQ](#) - USCIS
- [Fact Sheet](#) - White House
- [FAQ](#) - Catholic Legal Immigration Network, Inc. (CLINIC)
- [Haitian Parol Recycling Trump's asylum bans & expanding Title 42: How Biden's new policies threaten to undermine asylum rights for generations to come Program Fact Sheet](#) - Institute for Justice and Democracy in Haiti
- [Statement on New U.S. Border Measures](#) - UNHCR

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